

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

CAROL A. DUNCAN,
Plaintiff,

v.

JO ANNE B. BARNHART,
Commissioner of Social
Security,
Defendant.

)
) No. CV-05-3089-CI
)
) ORDER DENYING PLAINTIFF'S
) MOTION FOR SUMMARY JUDGMENT
) AND GRANTING DEFENDANT'S
) MOTION FOR SUMMARY JUDGMENT
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BEFORE THE COURT are cross-Motions for Summary Judgment (Ct. Rec. 26, 31.) Attorney D. James Tree represents Plaintiff; Assistant United States Attorney Pamela J. DeRusha and Special Assistant United States Attorney Richard Rodriguez represent Defendant. The parties have consented to proceed before a magistrate judge. (Ct. Rec. 6.) After reviewing the administrative record and briefs filed by the parties, the court **DENIES** Plaintiff's Motion for Summary Judgment.

JURISDICTION

On April 12, 2001, Carol Duncan (Plaintiff) filed for disability insurance benefits. (Tr. 64.) Benefits were denied initially and on reconsideration. (Tr. 31.) Plaintiff re-filed protectively for disability insurance benefits on September 13, 2002, alleging an onset date of December 31, 2001, due to back and leg injuries sustained in a 1996 motor vehicle accident, and

1 depression. (Tr. 67-68, 128.) Benefits were denied, as was
2 reconsideration. Plaintiff requested a hearing before an
3 administrative law judge (ALJ). (Tr. 51.) The hearing was held
4 before ALJ Riley J. Atkins on November 16, 2004. Plaintiff, who was
5 represented by counsel, testified. The ALJ denied benefits and the
6 Appeals Council denied review. (Ct. Rec. 6, 18-29.) The instant
7 matter is before this court pursuant to 42 U.S.C. § 405(g).

8 **STATEMENT OF THE CASE**

9 At the time of the hearing, Plaintiff was 53 years old. She
10 had a high-school education and two years of college. (Tr. 462.)
11 She was single with two adult children who did not live with her.
12 Her past relevant work was as a grocery clerk, kitchen helper, food
13 server and cashier. (Tr. 185, 479.) In 1996, Plaintiff was
14 involved in a motor vehicle accident when the automobile in which
15 she was riding collided with a truck trailer. She sustained severe
16 injuries to her back and left lower extremities that required
17 extensive surgery and rehabilitation. (Tr. 230-32.) After the
18 accident, she was diagnosed with diabetes mellitus. She has a
19 significant history of depression, and reported being hospitalized
20 several times for emotional problems and a suicide attempt in the
21 early 1980's. (Tr. 248.)

22 **ADMINISTRATIVE DECISION**

23 The ALJ found Plaintiff had not engaged in substantial gainful
24 activity from the alleged date of onset. He found Plaintiff had
25 severe impairments of diabetes mellitus, obesity, major depressive
26 disorder, pain disorder with both psychological and general medical
27 considerations, and personality disorder, NOS. (Tr. 28.) He found
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1 these impairments did not meet or equal the listings. (Id.) He
2 concluded Plaintiff had the residual functional capacity (RFC) for
3 a limited range of light work, requiring a sit/stand option, and no
4 standing and walking for greater than two hours in a normal workday.
5 (Tr. 26.) Other non-exertional limitations included moderate
6 limitations in "her abilities to understand and remember detailed
7 instructions; to maintain attention and concentration for extended
8 periods; to interact appropriately with the general public; to get
9 along with co-workers or peers without distracting them, or
10 exhibiting behavioral extremes; and to respond appropriately to
11 changes in the work setting." (Id.) He found she could not
12 perform her past relevant work, but could perform other jobs in the
13 national economy since her alleged onset date. He found Plaintiff
14 had not been disabled since December 31, 2001. (Id.)

15 STANDARD OF REVIEW

16 In *Edlund v. Massanari*, 253 F.3d 1152, 1156 (9th Cir. 2001), the
17 court set out the standard of review:

18 A district court's order upholding the Commissioner's
19 denial of benefits is reviewed *de novo*. *Harman v. Apfel*,
20 211 F.3d 1172, 1174 (9th Cir. 2000). The decision of the
21 Commissioner may be reversed only if it is not supported
22 by substantial evidence or if it is based on legal error.
23 *Tackett v. Apfel*, 180 F.3d 1094, 1097 (9th Cir. 1999).
24 Substantial evidence is defined as being more than a mere
25 scintilla, but less than a preponderance. *Id.* at 1098.
26 Put another way, substantial evidence is such relevant
27 evidence as a reasonable mind might accept as adequate to
28 support a conclusion. *Richardson v. Perales*, 402 U.S.
389, 401 (1971). If the evidence is susceptible to more
than one rational interpretation, the court may not
substitute its judgment for that of the Commissioner.
Tackett, 180 F.3d at 1097; *Morgan v. Commissioner*, 169
F.3d 595, 599 (9th Cir. 1999).

The ALJ is responsible for determining credibility,
resolving conflicts in medical testimony, and resolving
ambiguities. *Andrews v. Shalala*, 53 F.3d 1035, 1039 (9th

1 Cir. 1995). The ALJ's determinations of law are reviewed
2 *de novo*, although deference is owed to a reasonable
3 construction of the applicable statutes. *McNatt v. Apfel*,
4 201 F.3d 1084, 1087 (9th Cir. 2000).

5 SEQUENTIAL PROCESS

6 Also in *Edlund*, 253 F.3d at 1156-1157, the court set out the
7 requirements necessary to establish disability:

8 Under the Social Security Act, individuals who are
9 "under a disability" are eligible to receive benefits. 42
10 U.S.C. § 423(a)(1)(D). A "disability" is defined as "any
11 medically determinable physical or mental impairment"
12 which prevents one from engaging "in any substantial
13 gainful activity" and is expected to result in death or
14 last "for a continuous period of not less than 12 months."
15 42 U.S.C. § 423(d)(1)(A). Such an impairment must result
16 from "anatomical, physiological, or psychological
17 abnormalities which are demonstrable by medically
18 acceptable clinical and laboratory diagnostic techniques."
19 42 U.S.C. § 423(d)(3). The Act also provides that a
20 claimant will be eligible for benefits only if his
21 impairments "are of such severity that he is not only
22 unable to do his previous work but cannot, considering his
23 age, education and work experience, engage in any other
24 kind of substantial gainful work which exists in the
25 national economy. . . ." 42 U.S.C. § 423(d)(2)(A). Thus,
26 the definition of disability consists of both medical and
27 vocational components.

28 In evaluating whether a claimant suffers from a
disability, an ALJ must apply a five-step sequential
inquiry addressing both components of the definition,
until a question is answered affirmatively or negatively
in such a way that an ultimate determination can be made.
20 C.F.R. §§ 404.1520(a)-(f), 416.920(a)-(f). "The
claimant bears the burden of proving that [s]he is
disabled." *Meanel v. Apfel*, 172 F.3d 1111, 1113 (9th Cir.
1999). This requires the presentation of "complete and
detailed objective medical reports of h[is] condition from
licensed medical professionals." *Id.* (citing 20 C.F.R. §§
404.1512(a)-(b), 404.1513(d)).

24 ISSUES

25 The question is whether the ALJ's decision is supported by
26 substantial evidence and free of legal error. Plaintiff argues the
27 ALJ: (1) improperly rejected the opinions of Plaintiff's treating
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1 physicians and other medical professionals; (2) erroneously
2 interpreted the Medical-Vocational Guidelines; and (3) erroneously
3 failed to develop the record to include evidence of Plaintiff's
4 intellectual functioning abilities and limitations. (Ct. Rec. 28 at
5 19.)

6 ANALYSIS

7 A. Medical Evidence

8 Plaintiff contends the ALJ improperly rejected the opinions of
9 Annie Stone, ARNP, Judith Landvoy, MA, mental health counselor, and
10 Drs. Brown and Underwood, non-examining agency psychologists who
11 completed RFC assessments in August and December 2001, respectively.
12 (Ct. Rec. 28 at 20-22.) She argues the ALJ erroneously failed to
13 include in his hypothetical limitations identified by these
14 providers to the vocational expert; therefore, the vocational
15 expert's testimony cannot be considered substantial evidence. She
16 asserts this error requires remand. (Ct. Rec. 28 at 20, 25.)

17 The regulations distinguish among the opinions of three types
18 acceptable medical sources: those who have treated the claimant; (2)
19 those who have examined the claimant; and (3) those who have neither
20 examined nor treated the claimant, but express their opinion based
21 upon a review of the claimant's medical records. 20 C.F.R. §§ 404.
22 1527, 416.927. A treating physician's opinion carries more weight
23 than an examining physician's, and an examining physician's opinion
24 carries more weight than a non-examining physician's opinion.
25 *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir. 1995).

26 If a treating or examining physician's opinion is not
27 contradicted, it can be rejected only with clear and convincing
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1 reasons. *Id.* If contradicted, the ALJ may reject the opinion if he
2 states specific, legitimate reasons that are supported by
3 substantial evidence. *Flaten v. Secretary of Health and Human*
4 *Serv.*, 44 F.3d 1453, 1463 (9th Cir. 1995); *Fair v. Bowen*, 885 F.2d
5 597, 605 (9th Cir. 1989). Historically, the courts have recognized
6 conflicting medical evidence, the absence of regular medical
7 treatment during the alleged period of disability, and the lack of
8 medical support for doctors' reports based substantially on a
9 claimant's subjective complaints of pain as specific, legitimate
10 reasons for disregarding a treating or examining physician's
11 opinion. *Flaten*, 44 F.3d at 1463-64; *Fair*, 885 F.2d at 604. The
12 opinion of a non-examining physician may be accepted as substantial
13 evidence if it is supported by and consistent with other evidence in
14 the record. *Lester*, 81 F.3d at 830-31; *Andrews*, 53 F.3d at 1043.

15 Opinions from health care providers who are not "acceptable
16 medical sources," as defined by the Regulations, are considered
17 opinions from "other sources," which include nurse practitioners,
18 physicians' assistants, therapists, teachers, social workers,
19 spouses, friends, and other non-medical sources. 20 C.F.R. §
20 404.1513(d). "Other source" testimony can never establish a
21 diagnosis or disability absent corroborating competent medical
22 evidence. *Nguyen v. Chater*, 100 F.3d 1462, 1467 (9th Cir. 1996).
23 However, the ALJ is required to "consider observations by
24 non-medical sources as to how an impairment affects a claimant's
25 ability to work." *Sprague v. Bowen*, 812 F.2d 1226, 1232 (9th Cir.
26 1987). Pursuant to *Dodrill v. Shalala*, 12 F.3d 915, 919 (9th Cir.
27 1993), an ALJ is obligated to give reasons germane to "other source"

1 testimony before discounting it.

2 Ms. Stone and Ms. Landvoy are considered "other sources" under
3 the Regulations. See 20 C.F.R. §§ 404.1513(d), 416.913(d). As
4 such, they may provide evidence of impairment only when those
5 opinions are rendered by a multi-disciplinary team consisting of
6 "acceptable medical sources" and "other sources." *Gomez v. Chater*,
7 74 F.3d 967 (9th Cir. 1996). Further, there must be evidence that
8 they were working under the close supervision of an "acceptable
9 medical source" such as a licensed physician or psychologist. *Id.*
10 at 971. Here, Plaintiff contends Ms. Stone was working "under the
11 direction of Dr. Garnett," and her opinions must be given the same
12 weight as those of a treating physician. (Ct. Rec. 28 at 20; Ct.
13 Rec. 33 at 2 n.1.) However, there are no clinical notes or records
14 to indicate if or how often she worked with Dr. Garnett when
15 providing health care to Plaintiff, and there is no evidence of
16 close supervision.¹ For purposes of the Regulations and these
17 proceedings, Ms. Stone's opinions are considered those of an "other
18 source." *Gomez*, 74 F.3d at 971.

19 The record includes treatment records from Ms. Stone, dated
20 January 2000, to October 2003. (Tr. 315-52.) A form report dated
21 October 2003, indicates Plaintiff complained of pain and fatigue
22 that caused her to rest between one and six hours per day. (Tr.

23
24 ¹ Although Dr. Gritzka's 1998 report, discussed *infra*, states
25 that Dr. Garnett treated Plaintiff for 16 years, including years
26 prior to the motor vehicle accident, the records for the relevant
27 time here do not reference Dr. Garnett's active participation in
28 Plaintiff's care. (Tr. 230.)

316.) Ms. Stone opined that Plaintiff was capable working only "a few hours a day," noting Plaintiff "often finds it impossible to work 1-2 days in a row." She opined regular work would increase Plaintiff's pain and fatigue, and Plaintiff would miss four or more days of work per month due to her impairments. (Id.) These conclusions were considered by the ALJ and discussed in his decision. (Tr. 25.) He gave them little weight because (1) they were not consistent with the opinions examining physician James Damon, M.D., in his November 2002 report, (2) they were not supported by "medically acceptable diagnostic techniques," and (3) they were based on Plaintiff's self report.² (Tr. 25.) These are

² The ALJ found Plaintiff not entirely credible. (Tr. 24.) As stated by the Ninth Circuit:

An ALJ cannot be required to believe every allegation of disabling pain or fatigue, or else disability benefits would be available for the asking, a result plainly contrary to 42 U.S.C. § 423 (d)(5)(A). . . . Even where the claimant introduces medical evidence showing that she has an ailment reasonably expected to produce some symptoms of pain or fatigue, the medical condition may not be severe enough to preclude gainful employment.

Fair, 885 F.2d at 603. Thus, it is necessary for the adjudicator to assess a claimant's credibility. *See Thomas v Barnhart*, 278 F.3d 947, 958 (9th Cir. 2002). Plaintiff did not challenge this finding in her opening brief, but did so in her reply to Defendant's response. (Ct. Rec. 33 at 11-18.) The ALJ gave appropriate and detailed reasons supported by the record discounting Plaintiff's allegations. *See Social Security Ruling (SSR) 96-7p* (ALJ need not completely reject or accept claimant's allegations). Further, a reviewing court will not substitute its judgment where substantial

1 appropriate reasons, germane to Ms. Stone, for discounting her
2 "other source" opinions regarding Plaintiff's ability to work.

3 Plaintiff argues that the ALJ's reliance on Dr. Damon's
4 November 2002, (Tr. 309-10) report was misplaced because Dr. Damon
5 did not review her prior medical records, which included evidence of
6 a bulging disc and injuries due to her vehicle accident. (Ct. Rec.
7 33 at 3.) Prior records include a report from James Krieg, M.D.,
8 Plaintiff's orthopedic surgeon, dated April 1997. (Tr. 218-19.) Dr.
9 Krieg reported Plaintiff had recovered "remarkably well" from her
10 surgery, but she would have "residual dysfunction" in her left foot.
11 He reported the injured foot may become arthritic and painful, and
12 may require future surgery. He indicated her other injuries were
13 less severe, and he did not expect further problems. At the time of
14 Dr. Krieg's report, Plaintiff was not complaining of significant low
15 back or pelvic pain. (Tr. 218-19.) Dr. Krieg noted, however, that
16 the back injury could cause intermittent low back pain in the
17 future. (Id.)

18 A report dated May 4, 1998, from examining physician Stephen
19 Litchfield, D.O., is consistent with Dr. Krieg's report that
20 Plaintiff's injuries were well-healed, and future surgery for the
21 left foot and intermittent pain were reasonably expected. Dr.
22 Litchfield opined that massage, physical therapy or manipulative
23 therapy would be sufficient to control the pain. (Tr. 227-28.)
24 Finally, a report from examining orthopedic surgeon Thomas Gritzka,
25 M.D., dated December 15, 1998, summarizes in detail Plaintiff's
26 injuries and recovery. (Tr. 229-44.) He noted Plaintiff's recovery

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28 evidence supports the ALJ's findings. *Morgan*, 169 F.3d at 599.

1 from the motor vehicle accident was "impressive, concerning the
2 magnitude of her injuries." (Tr. 243.) Dr. Gritzka referenced a
3 supplemental report from Dr. Litchfield that recommended Plaintiff
4 seek work that "would not involve prolonged sitting or standing."
5 (Tr. 234.)

6 The fact that Dr. Damon did not review these reports, written
7 several years prior to Plaintiff's alleged onset date, does not
8 detract from his opinions as presented. There is no evidence that
9 Plaintiff had surgery to correct complications reasonably expected
10 by the physicians in 1997 and 1998. The evidence does not include
11 records of physical therapy sought to treat the asserted disabling
12 injuries since the alleged onset date. Further, Dr. Damon is a
13 licensed physician; he examined Plaintiff and took into
14 consideration her report of past injuries, contemporaneous low back
15 pain and depression. (Tr. 310.) His physical examination included
16 objective range-of-motion testing and trained observation. (Tr.
17 311-12.) Based on physical examination, he concluded the objective
18 findings revealed no basis for work restrictions. (Tr. 310.) The
19 ALJ did not err in giving more weight to Dr. Damon's opinions, based
20 on objective medical tests, than Ms. Stone's conclusory opinions
21 based on Plaintiff's self-report. See, e.g., *Thomas*, 278 F.3d at
22 957.

23 In disability proceedings, the final responsibility for
24 assessing Plaintiff's limitations and determining her RFC is
25 reserved to the adjudicator after consideration of the relevant
26 medical and non-medical evidence. 20 C.F.R. §§ 404.1545-46,
27 416.945-46; SSR 96-5p. Here, it is clear the ALJ considered more
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1 than Dr. Damon's report in assessing Plaintiff's RFC. Despite Dr.
2 Damon's opinion that there were no objective findings on physical
3 examination to support work restrictions, the ALJ found Plaintiff
4 was limited to light work with a sit/stand option, and no standing
5 and walking for more than two hours in a normal workday. (Tr. 26.)
6 This is consistent with Dr. Litchfield's 1998, recommendation that
7 Plaintiff avoid prolonged sitting and standing. (Tr. 220, 234.)
8 The ALJ also considered imaging reports from 2000 and 2001, which
9 indicated a bulging disc was exerting mild pressure on the nerves,
10 mild degenerative disease in the sacroiliac joints, and advanced
11 degenerative disease in the mid-thoracic spine, with "mild
12 compression deformity" in the mid thoracic area. (Tr. 19, 245, 296,
13 307.) The ALJ's RFC findings are more restrictive than those of
14 George Rodkey, M.D., the non-examining agency physician who reviewed
15 the entire medical record in June 2003. Finally, the ALJ's RFC
16 findings reflect consideration of Plaintiff's allegations regarding
17 her limitations. Therefore, it is clear from the record that the
18 ALJ did not rely totally on Dr. Damon's report or those of non-
19 examining physicians in formulating Plaintiff's physical RFC. Also,
20 he did not totally reject Plaintiff's statements. Rather, he
21 considered all relevant medical and non-medical evidence as required
22 by the Regulations. (Tr. 26, 434-39.) The ALJ did not err in his
23 evaluation of the medical evidence or in his assessment of
24 Plaintiff's physical RFC.

25 Regarding Plaintiff's mental RFC, the ALJ found she was,
26 [M]oderately limited in her abilities to understand and
27 remember detailed instructions; to maintain attention and
28 concentration for extended periods; to interact
 appropriately with the general public; to get along with

1 co-workers or peers without distracting them or exhibiting
2 behavior extremes, and to respond appropriately to changes
in the work setting.

3 (Tr. 26.) Adopting the findings in Dr. Deborah Baldwin's June 2003,
4 mental RFC assessment (Tr. 431), which are supported by reports from
5 examining psychologist Lawrence J. Lyon, Ph.D., who evaluated
6 Plaintiff on June 6, 2001 (Tr. 247-52), and non-examining agency
7 psychologist James Bailey, Ph.D.³ (Tr. 413), the ALJ concluded
8 Plaintiff's mental impairments did not preclude sustained job
9 performance. (Tr. 24.) The mental RFC findings are supported by
10 the record in its entirety.

11 The ALJ found Plaintiff had suffered from mental health
12 problems since childhood with episodes of severe depression and
13 attempted suicide. (Tr. 20.) These findings are supported by the
14 record. (Tr. 220, 249.) However, there was no evidence of a formal
15 thought disorder. (Tr. 251.) Dr. Gritzka noted that Dr. Garnett,
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17 ³ Plaintiff argues that "moderate" limitations in Plaintiff's
18 ability to complete a normal workday marked in RFC assessments by
19 agency psychologists Underwood and Brown in 2001, were erroneously
20 excluded from the ALJ's hypothetical. However, the ALJ has no duty
21 to include opinions of non-examining psychologists that are not
22 supported by other evidence in the record. *Lester*, 81 F.3d at 831.
23 The 2001 RFC assessments were made before Plaintiff's alleged onset
24 date. Further, Dr. Underwood's check-box form conclusions are not
25 supported by her narrative in which she opined Plaintiff responded
26 well to medication and therapy, was capable of working at simple
27 repetitive tasks and would do best in work environments that were
28 "relatively low stress." (Tr. 393.)

1 Plaintiff's family physician for about sixteen years, had tried
2 unsuccessfully to get Plaintiff to take anti-depressants or seek
3 counseling for her emotional problems prior to the 1996 accident.
4 When Plaintiff agreed to take medication, her depression improved.
5 (Tr. 230.)

6 In August 2001, Plaintiff agreed to resume treatment with anti-
7 depressants, but stated she did not want to participate in mental
8 health counseling. (Tr. 332, 333.) However, records indicate
9 Plaintiff attended counseling with Ms. Landvoy from August to
10 November 2001. (Tr. 277.) After seven sessions, Ms. Landvoy
11 reported Plaintiff was handling stress better and was less anxious
12 and depressed. (Id.) She reported Plaintiff complained of pain and
13 an inability to work more than three or four hours a day. Ms.
14 Landvoy concluded Plaintiff could reason well, had a limited memory
15 with adequate understanding, poor concentration, pace and
16 persistence, limited social interaction and limited adaptation since
17 childhood. (Tr. 278.) The ALJ gave little weight to Ms. Landvoy's
18 opinions due to the brief period she saw Plaintiff and the lack of
19 objective testing to support Ms. Landvoy's conclusions. (Tr. 25.)
20 These are reasons germane to Ms. Landvoy and are supported by the
21 record. Therefore, the ALJ did not improperly discount her
22 opinions.

23 In September 2001, Plaintiff reported to Ms. Stone that her
24 counseling sessions were "very helpful" and she was feeling
25 "significantly better." She was taking Paxil daily and felt
26 improved. (Tr. 330.) In March 2003, Ms. Stone referred Plaintiff
27 for diabetes management, stating "I have been unsuccessful in
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1 helping her control her diabetes. . . . I feel that her medical
2 problems would improve if the depression were more effectively
3 treated." (Tr. 319.) Other than conclusory opinions contained in
4 her medical source statement (Tr. 316-17), Ms. Stone offered no
5 opinions regarding the impact of Plaintiff's mental limitations on
6 her ability to work, other than to state Plaintiff's medical
7 condition would improve if she followed treatment recommendations
8 for her depression.

9 Dr. Bailey and Dr. Baldwin reviewed the entire record in
10 January and June 2003, respectively, and found "moderate"
11 limitations in Plaintiff's ability to understand and remember
12 detailed instructions; to maintain attention and concentration for
13 extended periods; to interact appropriately with the general public;
14 to get along with co-workers or peers without distracting them or
15 exhibiting behavior extremes; and to respond appropriately to
16 changes in the work setting. They concluded Plaintiff could perform
17 simple tasks with limited public contact. Dr. Bailey noted she
18 "should be able to learn some multi-step tasks" and "concentrate on
19 more concrete tasks." (Tr. 414.) Plaintiff offers no evidence to
20 contradict these findings, other than her own statements at the
21 hearing. As discussed above, the ALJ properly discounted
22 Plaintiff's credibility with clear and convincing reasons, among
23 them Plaintiff's lack of compliance with prescribed treatment, a
24 reason amply supported by the record.⁴ (Tr. 24.) He reasonably

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26 ⁴ Citing *Nguyen*, 100 F.3d at 1465, Plaintiff argues she cannot
27 be penalized for failing to seek treatment for her depression.
28 Plaintiff's reliance on *Nguyen* is misplaced. In *Nguyen*, the

1 inferred that Plaintiff's condition did not preclude work when she
2 was compliant with treatment recommendations.⁵ (Tr. 24.)

3 _____
4 claimant had delayed seeking treatment for his severe depression,
5 and the Ninth Circuit disapproved the ALJ's use of "lack of
6 treatment" to reject his allegations of a mental disorder. *Id.*
7 Here, the ALJ was not rejecting the existence of Plaintiff's mental
8 impairments. Plaintiff had been diagnosed over the years with
9 depression and had been treated effectively with anti-depressants
10 and counseling. She was advised repeatedly to take anti-depressants
11 consistently and attend counseling. Medical records indicate that
12 when she followed treatment recommendations, her condition improved.
13 Further, medical providers consistently reported Plaintiff's lack of
14 compliance with diabetes treatment aggravated her mental and
15 physical condition. A claimant's refusal to follow treatment
16 recommendations for a recognized impairment without good reason is
17 not consistent with a finding of disability. *See, e.g.,* 20 C.F.R.
18 §§ 404.1530, 416.930.

19 ⁵ In February 2004, Ms. Stone continued to report Plaintiff's
20 chronic depression and unwillingness to seek treatment, stating, "I
21 told her that I did not feel that anti-depressant medication alone
22 was adequate and that she would benefit from psychotherapy." (Tr.
23 440.) In April 2004, Plaintiff was seen by Shirley Roffe, M.D., for
24 a psychiatric evaluation and medication management review. (Tr.
25 445-48.) Dr. Roffe diagnosed major depression (recurrent, severe)
26 and recommended continued psychotherapy. Noting Plaintiff's
27 medication noncompliance, she recommended continued medication
28 management. (Tr. 448.)

1 The ALJ did not err in evaluating Plaintiff's mental
2 limitations and he properly included them in his hypothetical
3 question at the hearing. (Tr. 480-81.)

4 **B. Medical-Vocational Guidelines**

5 Plaintiff argues the ALJ erred in interpreting the Medical
6 Vocational Guidelines (Grids), contending the Grids dictate a
7 finding of "disabled." (Ct. Rec. 28 at 23.) She reasons that
8 because the ALJ found her ability to perform light work⁶ was limited
9 to no standing or walking for more than two hours a day, this places
10 her in the "sedentary" work⁷ category, in which case the Grids direct
11 a finding of "disabled." (Ct Rec. 28 at 23.) This issue was
12 addressed specifically by the Ninth Circuit in *Thomas v. Barnhart*,
13 278 F.3d 947, 960 (9th Cir. 2002), in which the court held where the

15 ⁶ The Regulations define "light work" as follows:

16 Light work involves lifting no more than 20 pounds at a
17 time with frequent lifting or carrying of objects weighing
18 up to 10 pounds. Even though the weight lifted may be
19 very little, a job is in this category when it requires a
20 good deal of walking or standing, or when it involves
21 sitting most of the time with some pushing and pulling of
arm or leg controls. To be considered capable of
performing a full or wide range of light work, you must
have the ability to do substantially all of these
activities.

22 20 C.F.R. §§ 404.1567, 416.967. Light work also requires an ability
23 to stand or walk for six out of an eight-hour day. SSR 83-10.

24 ⁷ "Sedentary" work requires an ability to sit for six out of an
25 eight-hour day. A certain amount of occasional walking and standing
26 is often necessary. §§ 404.1567, 416.967. The definition of
27 "occasional" walking and standing is defined as no more than two
28 hours in an eight-hour day. SSR 83-10.

1 Grids "do not adequately take into account claimant's abilities and
2 limitations, the Grids are to be used only as a framework, and a
3 vocational expert must be consulted." *Id.* (Citing *Moore v. Apfel*,
4 216 F.3d 864, 869 (9th Cir. 2000.))

5 As discussed above, Dr. Damon opined Plaintiff's physical
6 condition required no work restrictions. Agency physician George
7 Rodkey, M.D., assessed Plaintiff capable of lifting 50 pounds
8 occasionally, 25 pounds frequently, sitting and standing for about
9 six hours in an eight-hour day, with unlimited capacity to push
10 and/or pull. (Tr. 435.) Considering all relevant evidence, and
11 giving Plaintiff the "benefit of the doubt," the ALJ found she was
12 limited to light work, with the restriction on standing and walking,
13 which placed Plaintiff somewhere between "sedentary" and "light"
14 exertional capacity. (Tr. 26.)

15 Because the ALJ's RFC findings did not fit exactly in the
16 exertional criteria of "light" work, he properly enlisted the
17 assistance of vocational expert Dennis Elliot at step five to opine
18 whether Plaintiff could perform other work in the national economy.
19 *Thomas*, 278 F.3d at 960. Presented with a hypothetical individual
20 who could perform a limited range of light work, but required a
21 sit/stand option, Mr. Elliot identified three "light" level jobs:
22 agricultural produce sorter, photo finisher and seedling sorter.
23 (Tr. 481.) When asked specifically by the ALJ if Plaintiff's
24 restriction of no standing/walking for more than two hours in a
25 workday would impact job performance, Mr. Elliot stated the photo
26 finisher and seedling sorter jobs accommodated the sit/stand option
27 and "would still fall within the parameters described." (Tr. 481.)

1 Describing the specific job requirements, including lifting
2 requirements, Mr. Elliot also testified the no standing/walking for
3 more than two hours a day restriction would not put the jobs in a
4 "sedentary" classification, and that his testimony was consistent
5 with the *DICTIONARY OF OCCUPATIONAL TITLES*. (Tr. 482-83.) The ALJ
6 fulfilled his obligation in determining Plaintiff's occupational
7 base by consulting the vocational expert. The ALJ did not err at
8 step five when he relied on the vocational expert's testimony that
9 Plaintiff could perform jobs classified as "light" work with the
10 sit/stand option and no standing or walking more than two hours per
11 workday. Because the vocational expert also testified those jobs
12 existed in Oregon in significant numbers, the ALJ did not err when
13 he determined Plaintiff was "not disabled." (Tr. 27.) *See Bayliss*
14 *v. Barnhart*, 427 F.3d 1211, 1218 (2005) (a vocational expert's
15 recognized expertise regarding job requirements and number of jobs
16 in the national economy is properly relied upon by the ALJ).

17 **C. Development of the Record**

18 Plaintiff argues the ALJ should have developed the record to
19 include intelligence testing, because Drs. Lyon and Damon estimated
20 she had "low level" intelligence. (Ct. Rec. 33 at 10.) "An ALJ's
21 duty to develop the record further is triggered only when there is
22 ambiguous evidence or when the record is inadequate for proper
23 evaluation of the evidence." *Mayes v. Massanari*, 276 F.3d 453, 459-
24 60 (9th Cir 2001), *citing Tonapetyan v. Halter*, 242 F.3d 1144, 1150
25 (9th Cir. 2001). Under the Regulations, it is Plaintiff's duty to
26 prove she is disabled by furnishing medical evidence of an
27 impairment. 20 C.F.R. § 404 1512(a). Here, Plaintiff did not
28

1 submit evidence of intellectual functioning deficits and did not
2 claim this impairment until after the ALJ hearing. (See Tr. 30-34,
3 43, 128, 184.) The ALJ has no "duty to develop the record by
4 diagnosing [an impairment]." *Mayes*, 276 F.3d at 459. Plaintiff
5 has not shown that the evidence of record is either ambiguous or
6 inadequate to evaluate her claimed impairments of back injury,
7 affective disorder (depression) or diabetes mellitus. Dr. Damon's
8 subjective observation is insufficient to create an impairment; his
9 speciality is not psychology and his "belief" does not rise to the
10 level of a mental health diagnosis. See 20 C.F.R. § 404.1527(d)(5).
11 Contrary to Plaintiff's assertion, Dr. Lyon, examining psychologist,
12 reported Plaintiff presented in the "low average range"
13 intellectually and found no evidence of formal thought disorder.
14 (Tr. 250-51.) Plaintiff's treating ARNP, Ms. Stone, made no mention
15 of intellectual deficits, and noted Plaintiff presented
16 significantly better when compliant with diabetes management and
17 depression treatment. (Tr. 319, 330, 440.) Ms. Landvoy,
18 Plaintiff's mental health counselor, made no mention of intellectual
19 deficits. (Tr. 275-78.) None of the reviewing psychologists opined
20 Plaintiff suffered organic mental disorders, mental retardation or
21 exhibited intellectual deficiencies. Dr. Roffe, psychiatrist,
22 noted "an incredible amount of cognitive impairment, lack of memory
23 and lack of recall" in her April 2004, medication management report
24 when Plaintiff was not complying with her medication regime, but
25 reported "no evidence of cognitive impairment" in May 2004, once
26 Plaintiff was taking her medication. (Tr. 445.) Because there was
27 no evidence or claim of intellectual functioning impairment, the ALJ

1 had no duty to develop the record regarding Plaintiff's intellectual
2 functioning.

3 **CONCLUSION**

4 The ALJ's findings are based on substantial evidence. He
5 properly evaluated the medical evidence in assessing Plaintiff's
6 mental and physical RFC. The ALJ did not err in relying on the
7 vocational expert's opinion that Plaintiff could perform "light"
8 work with a sit/stand option and such work was available in the
9 national economy. The ALJ did not have a duty to order additional
10 testing of Plaintiff's intellectual abilities. Accordingly,

11 **IT IS ORDERED:**

12 1. Plaintiff's Motion for Summary Judgment (**Ct. Rec. 26**) is
13 **DENIED;**

14 2. Defendant's Motion for Summary Judgment (**Ct. Rec. 31**) is
15 **GRANTED;**

16 3. The District Court Executive is directed to file this
17 Order and provide a copy to counsel for Plaintiff and Defendant.
18 Judgment shall be entered for Defendant and the file shall be
19 **CLOSED.**

20 DATED November 30, 2006.

21
22 S/ CYNTHIA IMBROGNO
23 UNITED STATES MAGISTRATE JUDGE
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